

Challenges of a Nuclear Renaissance

## The Honorable Peter B. Lyons Commissioner U.S. Nuclear Regulatory Commission

2009 ISOE North American ALARA Symposium/ EPRI Radiation Protection Conference January 12, 2009



## **NRC's Legislative Mandate**

- Atomic Energy Act (1954) as amended
  - "Assure the adequate protection of public health and safety and the promotion of the common defense and security."
- National Environmental Policy Act (1969) as amended
  - "...to create and maintain conditions under which man and nature can exist in productive harmony, and fulfill the social, economic, and other requirements of present and future generations of Americans."





#### **Uranium Recovery**



#### **Power Reactors**



#### Waste Disposal





#### **Uranium Conversion**



#### Transportation



#### Medical/Industrial



#### **Uranium Enrichment**



#### Storage



#### New Reactors <sup>3</sup>



The Role of NRC in any Nuclear Renaissance Derives From The NRC Values

The safe use of radioactive materials and nuclear fuels for beneficial civilian purposes is enabled by the agency's adherence to the principles of good regulation—independence, openness, efficiency, clarity, and reliability. In addition, regulatory actions are effective, realistic, and timely.



## **Public Openness**

- Essential to Regulatory Strength
- Opportunities for Public Comment
- Public Comments Addressed Openly
- Opportunities for Public Hearings
  - Licensing New Reactors
  - Amending Licenses for Existing Reactors
- Balanced with Security Needs



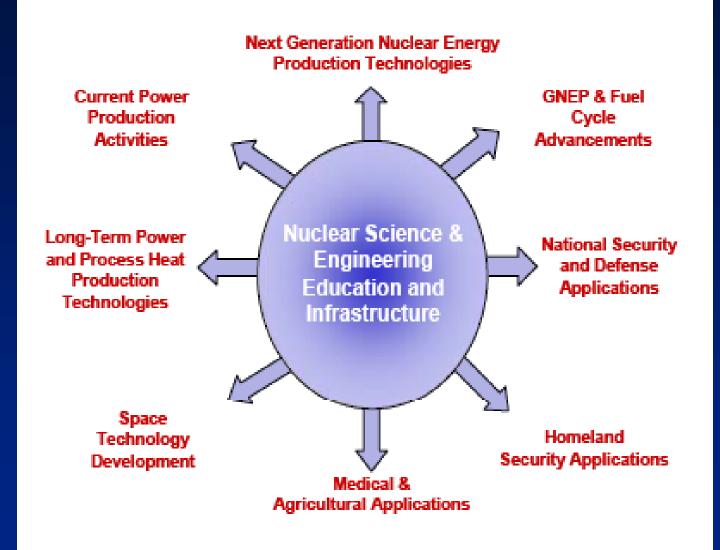
## **Open Communications**

"One must create the ability in his staff to generate clear, forceful arguments for opposing viewpoints as well as for their own. Open discussions and disagreements must be encouraged, so that all sides of an issue will be fully explored." Admiral H. G. Rickover



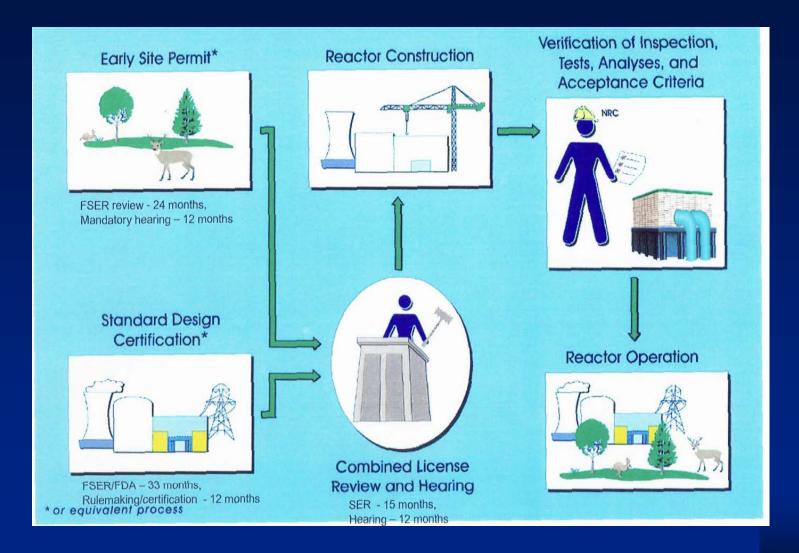


## **Nuclear Workforce Drivers**



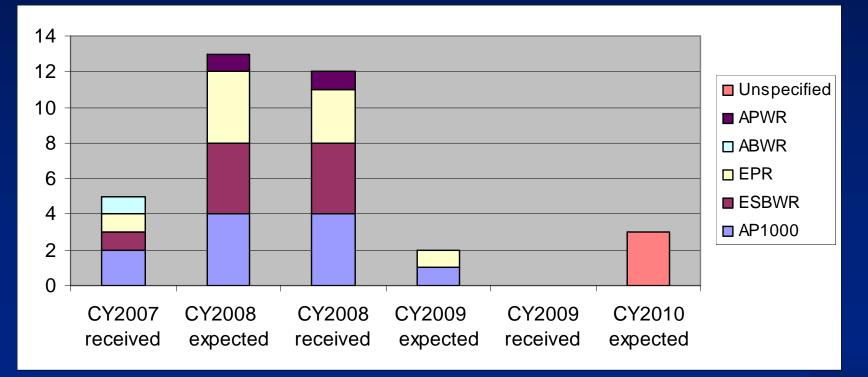
From: Nuclear's Human Element, ANS, 2006







# COL Applications Expected & Received



Valid as of Nov 18, 2008



- NRC staff's parallel review of multiple standardized COL applications
- Dependent on extent of industry standardization of COL applications
- Principle:

One Issue One Review One Position







## **Modular Construction**



Off-gas Equipment Module

Piping Unit in T-G Pedestal Module



CUW Heat Exchanger Module



MSV/CV Module



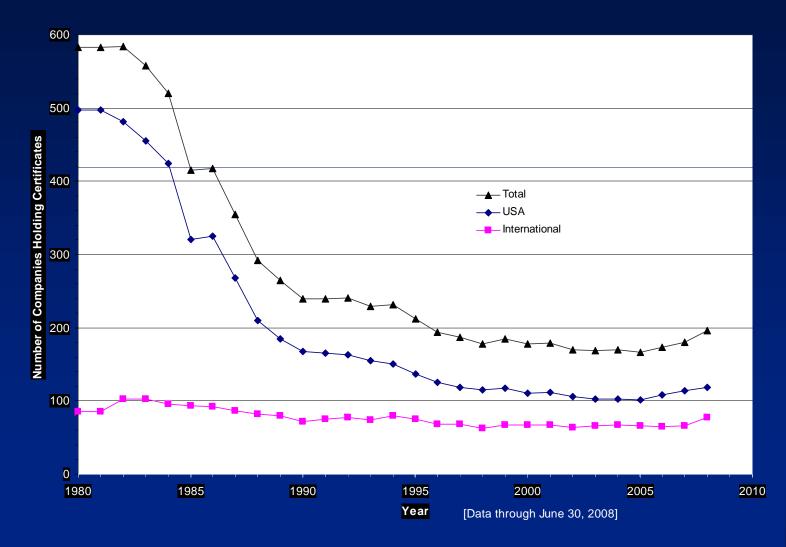
Condensate Demineralizer Module



CUW Reheat Exchanger Module



## S.NRC ASME Nuclear Certificate Holders



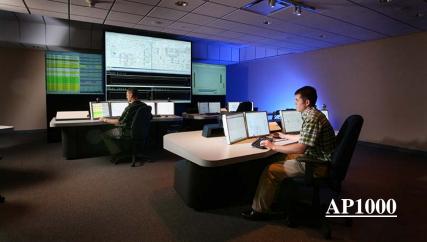
13













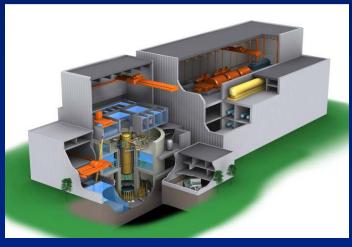
- Global marketplace a reality ABWR, EPR, AP1000, APWR
- International partnerships of regulators
  - Multi-National Design Evaluation Program (MDEP)
  - International Nuclear Regulators Association (INRA)
- Need for research:
  - International Test Facilities
  - Provide sound technical bases for decisions
- Lack of United States manufacturing base
- International industrial focus on safety
  - World Association of Nuclear Operators (WANO)



## **Safety and Security**



## **Emergency Planning**



**Improved Passive Designs** 



## Security Features



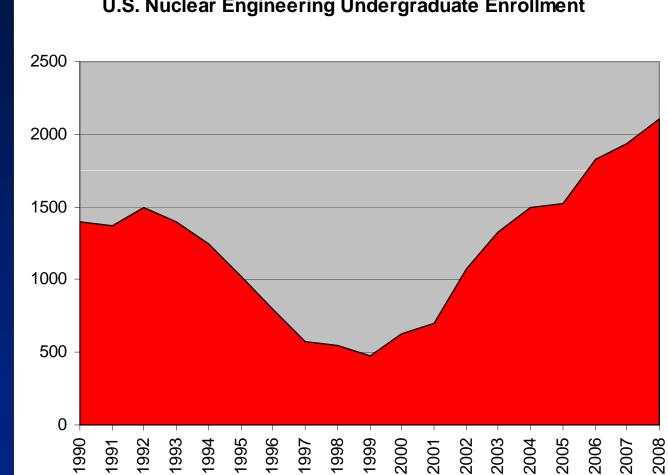
### **Trained Guard Force**



# Goal – increase net staff by 200 per year Accomplishments

Fiscal Year	2006	2007	2008
Hired	371	441	521
Attrition	211	222	208
Net Gain	160	219	313





**U.S. Nuclear Engineering Undergraduate Enrollment** 

Source: DOE Survey, J. Gutteridge (2008)

DOE Investment (\$ in Millions -red)



## Maintaining a Competent and Dedicated Workforce

- Attract, Hire, Retain a workforce
- Knowledge Management
- 32 % of NRC staff have been with the NRC less than 5 years
- 15 % of NRC staff eligible for retirement
  33% will be eligible by the end of FY 2013
- Maintain recognition as one of the best U.S. Federal agency workplaces



United States Nuclear Regulatory Commission









## **The Linear No-Threshold Model**

Protecting People and the Environment

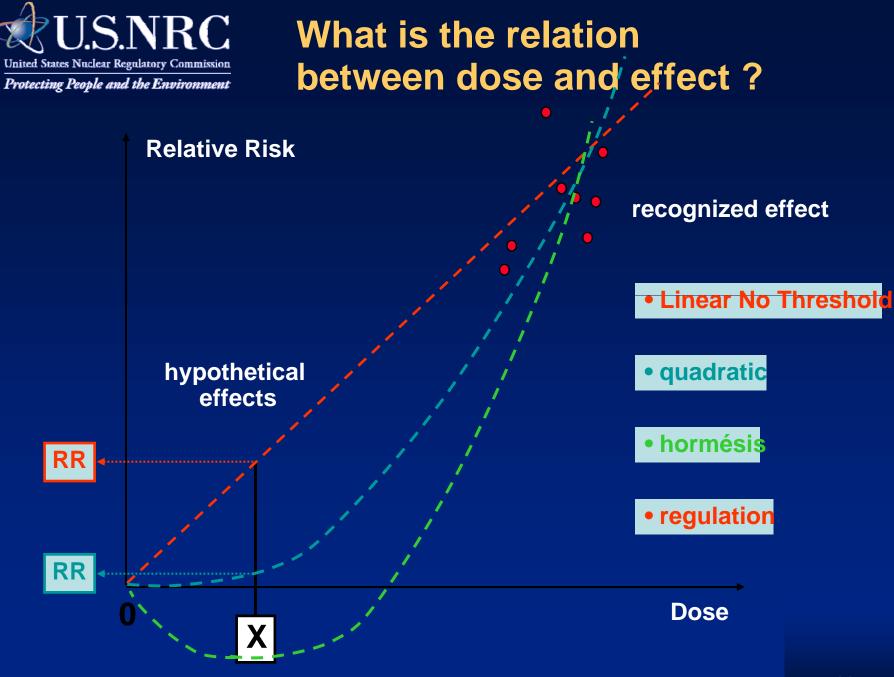
#### **HYPOTHESIS?** FACT?

#### **PRUDENT?**

#### **CONSERVATIVE?**

Implications

**STEWARDSHIP OF PUBLIC FUNDS COLLECTIVE DOSE** FEAR OF RADIATION 

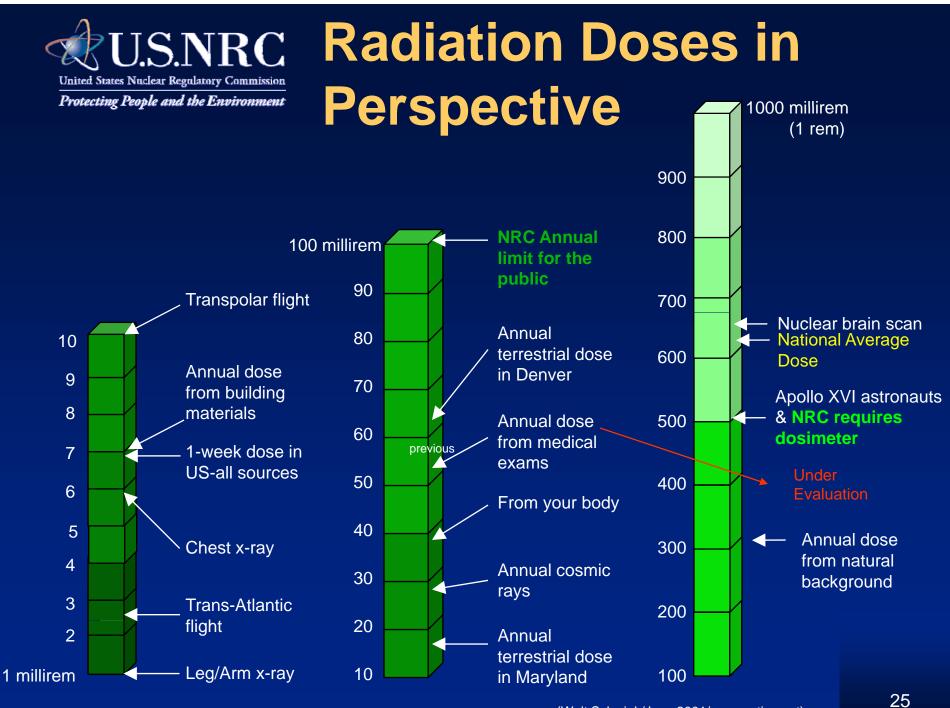




## LOW DOSE RADIATION RESEARCH PROGRAM UPDATE<sup>2</sup>

- "New research from [the] Program directly challenges the old fundamental assumptions. The new findings provide compelling evidence that ionization events in cells and tissues are not completely independent and that tissues have surveillance mechanisms that dramatically affect the development of cancer and the behavior of cancer cells. "
- "Cells within a tissue are not independent ... In a multi-cellular organism ... signaling from non-irradiated cells can actually eliminate damaged cells..."
- "Results are consistent with conclusions of the recent French National Academy Report . . . "
- "Growing body of research from . . . the Program now provides a legitimate scientific basis for stimulating reconsideration of regulatory standards."

<sup>2</sup>DOE April 2007 -- <u>http://www.lowdose.energy.gov/index.htm</u>





Protecting People and the Environment











## Nuclear Renaissance ?

Favorable Outlook for Increased Safe and Secure Utilization of Nuclear Energy.....

Depends on a foundation of....

Demonstrated Continued Safe Operations



Keys to the Future

## **Continued Safe Operation**

Strong Regulator Open Communications Culture of Safety Quality Design and Construction **Qualified Workforce** 

Security

**Global Cooperation** 

Appropriate use of New Technologies

